

**City of Lawrence
2008 Alcohol Tax Funds
Request for Proposals
Calendar Year 2008 (January – December)
Cover Page**

Agency Name: _____ City of Lawrence _____

Program Name: _____ Law Enforcement Aimed at Alcohol and Drugs _____

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Request is for funding in the following categories and amounts:

_____	Prevention	\$ _____
_____	Treatment	\$ _____
_____	Intervention	\$ _____
_____	Coordination	\$ _____
<u> X </u>	Law Enforcement	\$ <u> 224,122 </u>

City of Lawrence
2008 Alcohol Tax Funds
Request for Proposals

Program Description

The City of Lawrence is requesting funds in order to fund the salary and benefits for three police officers who will provide law enforcement related to apprehending, prosecuting, and monitoring individuals who are alcoholics or drug abusers, including individuals who are or may be charged with violating laws related to alcohol or drug use in downtown and in our schools.

Downtown

One officer will be assigned to downtown Lawrence and will be charged with monitoring and apprehending individuals who are violating laws related to drugs and alcohol including narcotics and drug equipment violations, liquor law violations, and DUI. This would increase police presence and visibility downtown, particularly on nights and weekends and would give officers more opportunity to address behavioral crimes such as disorderly conduct and weapons offenses. In addition, officers would be able to monitor graffiti, lighting in parking lots and streets downtown as well as conduct compliance checks to reduce illegal alcohol sales to underage patrons.

Schools

This proposal entails funding the two existing High School Resource Officers with Special Alcohol funds. These officers assist with drug and alcohol related education as well as monitoring and apprehending individuals who are violating laws related to drugs and alcohol at schools throughout USD #497. By funding the two existing high school resource officers with Special Alcohol funds, it would be possible to use revenue in the General Fund to add two additional officers to deal with alcohol and drug-related enforcement issues throughout the community.

Needs Assessment

Downtown

In recent months, the community has been concerned about safety issues in the downtown area.

Currently, there are 18 known bars in the downtown area. There have been repeated calls to the Police Department for fights, public nuisance, disorderly conduct, etc. either in some of these establishments themselves or in their immediate vicinity. These calls are especially high on evenings and weekends.

The table below shows some Uniform Crime Reporting Statistics for 2006. The table shows the number of crimes that occurred downtown and in the whole city. The table also shows the percentage of each crime that occurred downtown. More than 27% of liquor law violations in 2006 occurred downtown. In addition, 8.24% of drug/narcotic violations, 10.39% of drug equipment violations, and 8.35% of DUIs in 2006 occurred downtown.

Description of Crime	# Downtown	# City at Large	Downtown as % of City
41A - 90G - Liquor Law Violations	14	51	27.45%
41A - 90D - Driving Under the Influence	48	575	8.35%
41A - 35A - Drug / Narcotic Violations	23	279	8.24%
41A - 35B - Drug Equipment Violations	8	77	10.39%
41A - 520 - Weapon Law Violations	9	36	25.00%
41A - 90C - Disorderly Conduct	126	794	15.87%
41A - 240 - Motor Vehicle Theft	14	208	6.73%
41A - 290 - Destruction / Damage / Vandalism of Property	153	1671	9.16%

The table also shows some of the crimes that often result from the effects of drugs and alcohol including disorderly conduct, for which 15.87% of all offenses occurred downtown, and weapon law violations, for which 25% of offenses occurred downtown in 2006.

In addition to the impact on the victims and their families, these crimes have affected the public's perception of overall safety in our downtown. The results of a recent citizen survey are provided below.

PERCEPTIONS OF SAFETY. Using a scale of 1 to 5 where 5 means "very safe" and 1 means "very unsafe," please rate how safe you feel in the following situations:

	Very Unsafe 1	Unsafe 2	Neutral 3	Safe 4	Very safe 5
Walking in your neighborhood during day	0.0%	1.0%	2.8%	29.0%	67.2%
Walking in your neighborhood after dark	1.7%	10.9%	15.2%	45.5%	26.2%
In Downtown Lawrence in the day	0.3%	2.0%	5.3%	37.0%	55.4%
In Downtown Lawrence after dark	8.6%	23.0%	26.8%	30.4%	11.3%

According to the survey, only 2.3% of residents feel unsafe or very unsafe in downtown during the day, compared to 31.6% of residents that feel unsafe or very unsafe in downtown after dark. Residents also felt less safe walking in their neighborhood after dark however, that percentage (12.6%) was much smaller compared to those feeling unsafe in downtown after dark.

Downtown has always played a vital role in our community as a retail and entertainment destination, as well as community gathering place. The city cannot afford for downtown to gain the reputation of being unsafe.

Efforts are underway to address this issue. The Police Department continues to consider new and innovative patrol deployments and tactics in an attempt to combat the crime that occurs in the downtown area. The Police Department has embraced technological solutions, like computer aided dispatching and mobile data terminals, as a means of making certain that its limited resources are effectively deployed. However, there is a need for additional resources in downtown.

The Lawrence Police Department Patrol Division is separated into three shifts. On each of those shifts, only one officer is assigned to downtown patrol. There are times however, that 100% of the City's on-duty police force responds to an incident downtown. Additional resources would increase the police presence and visibility in downtown, especially on evenings and weekends. The officers would be better equipped to conduct bar checks and to respond to incidents should they occur.

Schools

Underage drinking is a problem across the country and the City of Lawrence is not exempt. The presence of The University of Kansas and Haskell Indian Nations University adds to the need for community programs to address this problem. The 2006 Fall KU enrollment statistics recorded 26,773 students. Over 11,000 of those students (42.42%) are between the ages of 18 and 20 years of age and under the legal age to drink alcohol.

Recent efforts by the school district have made improvements with students in junior high and high schools. School Resource Officers located in each of the four junior highs and two high schools also help educate students about the effects of drugs and alcohol.

Reducing the flow of alcohol to youth from illegal sales by establishments as well as provision of alcohol to youth by other adults can be best achieved by compliance checks. Current research shows that "effective and regular compliance checks helps decrease alcohol sales to minors; helps reduce underage drinking; helps reduce traffic crashes, violence, and other health problems associated with alcohol; and

helps build healthier and safer communities.” (Dr. Alexander C. Wagenaar, Ph.D., Director of Alcohol Epidemiology Program, University of Minnesota, 2000)

Outcomes

As you will see in the attached logic model, this program will have the following outcomes:

Process Outcomes

- The Department expects to conduct at least 1000 bar checks between January and December of 2008, an 11.3% increase from 2006.
- The Department will conduct presentations on drugs and alcohol related crimes at all secondary public schools between January and December of 2008.
- The Department will conduct 10 “waves” of compliance checks (controlled buys) with multiple establishments that serve or sell alcoholic beverages between January and December 2008.

Behavioral Outcome

- Improve the perception of safety downtown after dark among citizens, measured by future citizen surveys.

Impact outcome

- Improving the perception of Downtown safety can be achieved by addressing the negative secondary effects of establishments serving alcohol, including alcohol related calls for service.
- The Department will be able to conduct more proactive efforts as a result of a potential lowered call load.

These outcomes will be measured by the Police Department as part of the City’s newly implemented performance measurement system including a citizen survey.

Coordination

This program will fit within the Police Department’s existing efforts to enforce laws related to alcohol and drugs. The Lawrence Police Department is the primary law enforcement agency with jurisdiction over the entire City of Lawrence; therefore, this program will not duplicate efforts in the schools or downtown area.

Organizational Capacity

The City of Lawrence Police Department has the capacity to implement this program and a demonstrable history of similar successes within the community. The three new police officers would become part of the existing structure of the Police Department. The School Resource Officer program is an excellent example of how the Police Department has implemented a program aimed at a specific need and has had successful, measurable outcomes.

Budget

A detailed budget is provided below. The City anticipates making an annual request and it is likely that the cost will increase over time.

2008 Budget

Alcohol and Drug Law Enforcement

Personnel - Salaries	
existing police officer	\$ 63,080
existing police officer	\$ 61,215
new police officer	\$ 39,458
Fringe Benefits	\$ 60,369
TOTAL	\$ 224,122

ASSESSMENT DATA	GOALS/ OBJECTIVES	TARGET GROUP	STRATEGIES	PROCESS OUTCOMES	BEHAVIORAL OUTCOMES	IMPACT OUTCOMES
<p>There are 18 known bars downtown with negative secondary effects such as drug and liquor law violations , other behavioral crimes, and person or property crimes</p> <p>27% of liquor law violations occurred downtown in 2006.</p> <p>Only 31.6% of residents reported feeling safe or very safe downtown after dark</p> <p>Underage drinking is a perceived problem in our community</p> <p>42.24% of KU students are under legal drinking age</p>	<p>Improve the perception of safety downtown among residents</p> <p>Increase the police present downtown during times when drug and alcohol related crimes are at their peak</p> <p>Reduce drug and alcohol related crimes at our city schools</p> <p>Reduce drug and alcohol related crimes downtown</p>	<p>Visitors and patron in downtown after dark</p> <p>Youth under the age of 21</p> <p>Students in USD #497, with a focus on high school students</p>	<p>Through “controlled buys,” the department will conduct compliance checks for the sale of alcohol to minors; throughout the community, especially downtown</p> <p>The department will conduct bar checks for drug and alcohol related crimes, including underage drinking; disorderly conduct, etc.</p> <p>The department will increase downtown police presence and visibility especially on nights and weekends</p> <p>the department will conduct presentations on drugs and alcohol related crimes at area high schools</p>	<p>The Department will conduct ten “waves” of compliance checks with multiple establishments between January and December of 2008</p> <p>The Department will conduct at least 1,000 bar checks between January and December of 2008</p> <p>The Department will conduct presentations on drugs and alcohol related crimes at al area high schools between January and December of 2008</p>	<p>The perception of safety downtown after dark among residents will improve by 5%</p>	<p>Downtown will be safer from the negative secondary effects of establishments serving alcohol</p> <p>The police department will be able to conduct more proactive efforts as a result of a potential lowered call load</p> <p>Schools will be safer from drug and alcohol related crimes</p>